ECONOMIC DEVELOPMENT AUTHORITY [261]

Adopted and Filed Emergency

Pursuant to the authority of 2011 Iowa Acts, House File 590, section 7, the Economic Development Authority hereby amends Chapter 65, "Brownfield Redevelopment Program," Iowa Administrative Code

The amendments incorporate changes to Iowa Code provisions that establish the Brownfield and Grayfield Redevelopment Tax Credit Program. The Legislature in 2011 Iowa Acts, Senate File 514, authorized the Authority to issue up to \$5 million in tax credits from the Authority's maximum aggregate tax credit limit in Iowa Code section 15.119.

Pursuant to Iowa Code section 17A.4(3), the Authority finds that notice and public participation are impracticable and contrary to public interest because of the benefit conferred to the public by having updated application procedures in effect immediately.

The Authority further finds, pursuant to Iowa Code section 17A.5(2)"b"(2), that the normal effective date of these amendments should be waived and these amendments should be made effective upon filing. The Authority's finding is based upon the fact that the amendments will confer a benefit upon the public by updating application procedures and providing opportunities for additional discussion before these rules are amended further.

These amendments are published herein under Notice of Intended Action as **ARC 9747B** to allow for public comment.

The Economic Development Authority adopted these amendments on August 18, 2011.

These amendments became effective August 19, 2011.

After analysis and review of this rule making, no negative impact on jobs has been found.

These amendments are intended to implement Iowa Code sections 15.291, 15.292, 15.293A and 15.293B as amended by 2011 Iowa Acts, Senate File 514.

The following amendments are adopted.

- ITEM 1. Amend rule 261—65.1(15) as follows:
- **261—65.1(15) Purpose.** The brownfield redevelopment program is designed to provide financial and technical assistance for the acquisition, remediation, or redevelopment of brownfield and grayfield sites.
- ITEM 2. Amend rule **261—65.2(15)**, definitions of "Acquisition," "Board" and "Qualifying investment," as follows:
 - "Acquisition" means the purchase of brownfield or grayfield property.
- "Board" means the Iowa economic development <u>authority</u> board pursuant to Iowa Code section 15.103 2011 Iowa Acts, House File 590, section 3.
- "Qualifying investment" means the purchase price, cleanup cost(s), and redevelopment cost(s) costs that are directly related to a qualifying redevelopment project and that are incurred after the project has been registered and approved by the board. "Qualifying investment" only includes the purchase price, the cleanup costs, and the redevelopment costs.
 - ITEM 3. Rescind the definition of "Department" in rule 261—65.2(15).
 - ITEM 4. Adopt the following **new** definition in rule **261—65.2(15)**:
 - "Authority" means the economic development authority.
 - ITEM 5. Amend subrules 65.4(2) and 65.4(3) as follows:
- 65.4(2) Technical Other forms of assistance. Technical assistance under this program is available in the form of providing an applicant with assistance in identifying The authority may provide information on alternative forms of assistance for which the applicant may be eligible.

65.4(3) *Limitation on amount*. An applicant shall not receive financial assistance of more than 25 percent of the agreed-upon estimated total cost of remediation, acquisition or redevelopment. This limitation does not apply to assistance provided in the form of tax credits pursuant to subrule 65.11(4).

ITEM 6. Amend rule 261—65.5(15) as follows:

261—65.5(15) Repayment to IDED economic development authority. Upon the subsequent sale of the property by an applicant to a person other than the original owner, the applicant shall repay the **department** <u>authority</u> for financial assistance received by the applicant. The repayment shall be in an amount equal to the sales price less the amount paid to the original owner pursuant to the agreement between the applicant and the original owner. The repayment amount shall not exceed the amount of financial assistance received by the applicant.

ITEM 7. Amend rule 261—65.6(15) as follows:

261—65.6(15) Application and award procedures. Subject to availability of funds, applications will be reviewed and rated by IDED economic development authority staff on an ongoing basis and reviewed quarterly by the advisory council. Brownfield redevelopment funds will be awarded on a competitive basis. Applications will be reviewed by staff for completeness and eligibility. If additional information is required, the applicant shall be provided with notice, in writing, to submit additional information. Recommendations from the advisory council will be submitted to the board. The board may approve, deny or defer an application.

ITEM 8. Amend rule 261—65.7(15) as follows:

261—65.7(15) Application.

- **65.7(1)** Every application for assistance shall include, but not be limited to, evidence of sponsorship and any other information the authority deems necessary in order to process and review the application. An application shall be considered received by the authority only when the authority deems it to be complete. In addition, applications Applications for assistance other than tax credits shall also include the following information:
- a. A business plan. The business plan should, at a minimum, include a remediation plan, a project contact/applying agency, a project overview (which would include the background of the project area, goals and objectives of the project, and implementation strategy), and a project/remediation budget.
- b. A statement of purpose describing the intended use of and proposed repayment schedule for any financial assistance received by the applicant.
- **65.7(2)** The department <u>authority</u> shall accept <u>applications</u> and <u>determine application eligibility</u> review <u>applications in conjunction with the council and the board</u>. The council shall <u>consider applications in the order complete applications are received and make application recommendations to the board. The board shall approve or deny applications.</u>
- 65.7(3) Upon review of the application, the authority may register the project under the program. If the authority registers the project, it shall, in conjunction with the council and the board, make a preliminary determination as to the maximum amount of the tax credit for which the investor qualifies. After registering the project, the authority shall issue a letter notifying the investor of successful registration under the program. The letter shall include the maximum amount of tax credit for which the investor has received preliminary approval and shall state that the amount is a preliminary determination only. The preliminary determination is not a contract, contract term, promise, guarantee, assurance, or representation of the actual tax credit the investor will receive or should expect to receive. The preliminary determination is a nonbinding figure, provided purely for the investor's and the authority's information and convenience, based on the authority's existing understanding and estimates related to the project. The amount of tax credit included on a certificate issued pursuant to this subrule shall be contingent upon completion of the requirements of subrules 65.7(4) to 65.7(6) and shall be based solely on completion and compliance with all terms and conditions of the contract pursuant to this rule, rule

- 261—65.10(15), and Iowa Code sections 15.293A and 15.293B as amended by 2011 Iowa Acts, Senate File 514.
- 65.7(3) 65.7(4) Approved applicants shall enter into an agreement with the department authority. The agreement shall specify the requirements necessary in order to receive tax credit and the maximum amount of tax credit available.
- <u>65.7(5)</u> Upon completion of a registered project, an audit of the project's qualifying expenses shall be completed by an independent certified public accountant licensed in the state of Iowa and shall be submitted to the authority.
- **65.7(4)** <u>65.7(6)</u> The department shall issue a tax credit certificate upon <u>Upon</u> written notification of project completion, review of the independent audit, and verification of the amount of the investment, the authority may issue a certificate to the investor.
 - ITEM 9. Amend rule 261—65.8(15) as follows:
- **261—65.8(15) Application forms.** Application forms for the brownfield redevelopment program shall be available upon request from IDED Economic Development Authority, 200 East Grand Avenue, Des Moines, Iowa 50309. IDED The authority may provide technical assistance as necessary to applicants. IDED Authority staff may conduct on-site evaluations of proposed activities.
 - ITEM 10. Amend subrules 65.10(1), 65.10(2) and 65.10(5) as follows:
- **65.10(1)** A contract shall be executed between the recipient and IDED the authority. These rules and applicable state laws and regulations shall be part of the contract.
- **65.10(2)** The recipient must execute and return the contract to IDED the authority within 45 days of transmittal of the final contract from IDED the authority. Failure to do so may be cause for the board to terminate the award.
- 65.10(5) Awards may be conditioned upon IDED's the authority's receipt and approval of an implementation plan for the funded activity.
 - ITEM 11. Amend subrule 65.11(1) as follows:
- **65.11(1)** *Purpose.* The purpose of the redevelopment tax credit program is to make tax credits available for a redevelopment project investment. The department authority may cooperate with the department of natural resources and local governments in an effort to disseminate information regarding the redevelopment tax credit.
 - ITEM 12. Amend paragraph **65.11(3)**"a" as follows:
- a. Issuance. The department <u>authority</u> shall issue a redevelopment tax credit certificate upon completion of the project and submittal of proof of completion by the qualified investor. The tax credit certificate shall contain the qualified investor's name, address, tax identification number, the amount of the credit, the name of the qualifying investor, any other information required by the department of revenue, and a place for the name and tax identification number of a transferee and the amount of the tax credit being transferred.
 - ITEM 13. Amend paragraph **65.11(4)"d"** as follows:
- d. Maximum credit total. For the fiscal year beginning July 1, 2009, the maximum amount of tax credits issued by the department authority shall not exceed \$1 million. For the fiscal year beginning July 1, 2011, and for each subsequent fiscal year, the maximum amount of tax credits issued by the authority shall be an amount determined by the board but not in excess of \$5 million. The department shall not issue tax credits pursuant to this rule in subsequent fiscal years unless authorized pursuant to this subrule.
 - ITEM 14. Amend subrules 65.11(7) to 65.11(10) as follows:
 - **65.11(7)** Project completion.
- a. An investment shall be deemed to have been made on the date the qualifying redevelopment project is completed. An investment made prior to January 1, 2009, or after June 30, 2010, shall not qualify for a tax credit under this rule.
- b. A qualifying redevelopment project not completed within 30 months after board approval shall not be eligible for a tax credit pursuant to this rule. The board has the discretion to allow an additional

12-month extension period to complete a project. A registered project shall be completed within 30 months of the project's approval unless the authority, with the approval of the board, provides additional time to complete the project. A project shall not be provided more than 12 months of additional time. If the registered project is not completed within the time required, the project is not eligible to claim a tax credit.

- c. Failure to comply. If a taxpayer receives a tax credit pursuant to Iowa Code section 15.293A as amended by 2011 Iowa Acts, Senate File 514, but fails to comply with any of the requirements, the taxpayer loses any right to the tax credit. The Iowa department of revenue shall seek recovery of the value of the credit the qualified investor received.
- **65.11(8)** *Tax credit carryover.* If the maximum amount of tax credits available has not been issued at the end of the fiscal year, the remaining tax credit amount may be carried over to a subsequent fiscal year or the department authority may prorate the remaining credit amount among other eligible applicants.
- **65.11(9)** Department <u>Authority</u> registration and authorization. The <u>department authority</u> shall develop a system for registration and authorization of tax credits. The <u>department authority</u> shall control distribution of all tax credits distributed to investors, including developing and maintaining a list of tax credit applicants from year to year to ensure that if the maximum aggregate amount of tax credits is reached in one year, an applicant can be given priority consideration for a tax credit in an ensuing year.
- **65.11(10)** Other financial assistance considerations. If a qualified investor has also applied to the department authority, the board, or any other agency of state government for additional financial assistance, the department authority, the board, or the agency of state government shall not consider the receipt of a tax credit issued pursuant to this rule when considering the application for additional financial assistance.
 - ITEM 15. Amend rule 261—65.12(15) as follows:

261—65.12(15) Council Review, approval, and repayment requirements of redevelopment tax credit.

- **65.12(1)** A qualified investor seeking to claim a tax credit pursuant to Iowa Code sections 15.293A and 15.293B <u>as amended by 2011 Iowa Acts, Senate File 514</u>, shall apply to the <u>eouncil</u>, <u>authority</u>, and <u>applications shall be reviewed by the council</u> as established in Iowa Code section 15.294 <u>as amended by 2011 Iowa Acts</u>, <u>Senate File 514</u>. The council shall recommend to the board the tax credit amount available for each qualifying redevelopment project.
- **65.12(2)** A qualified investor shall provide \underline{to} the <u>authority</u>, the council with <u>and the board all of</u> the following:
- a. Information showing the total costs of the qualifying redevelopment project, including the costs of land acquisition, cleanup, and redevelopment.
- b. Information about the financing sources of the investment which is directly related to the qualifying redevelopment project for which the taxpayer is seeking approval for a tax credit, as provided in Iowa Code section 15.293A as amended by 2011 Iowa Acts, Senate File 514.
 - ITEM 16. Amend **261—Chapter 65**, implementation sentence, as follows:

These rules are intended to implement Iowa Code sections 15.291 to 15.293 and 15.295 and sections 15.291, 15.292, 15.293A, 15.293B and 15.294 as amended by 2011 Iowa Acts, Senate File 514.

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EDITOR'S NOTE: For replacement pages for IAC, see IAC Supplement 9/7/11.